Energy Planning Standards for Regional Plans

# Instructions

Before proceeding, please review the requirements of Parts I and II below, as well as the Overview document. Submitting a Regional Plan for review under the standards below is entirely voluntary, as enabled under [Act 174](https://publicservice.vermont.gov/content/act-174-recommendations-and-determination-standards), the Energy Development Improvement Act of 2016. If a Regional Plan meets the standards, it will be given an affirmative “determination of energy compliance,” and its land conservation measures and specific policies will be given “substantial deference” in the Public Utility Commission’s review of whether an energy project meets the orderly development criterion in the Section 248 process. Specifically, with respect to an in-state electric generation facility, the Commission:

*[S]hall give substantial deference to the land conservation measures and specific policies contained in a duly adopted regional and municipal plan that has received an affirmative determination of energy compliance under 24 V.S.A. § 4352. In this subdivision (C), “substantial deference” means that a land conservation measure or specific policy shall be applied in accordance with its terms unless there is a clear and convincing demonstration that other factors affecting the general good of the State outweigh the application of the measure or policy. The term shall not include consideration of whether the determination of energy compliance should or should not have been affirmative under 24 V.S.A. § 4352*

Regional Plans may be submitted to the Department of Public Service (PSD) for a determination of energy compliance (determination), along with the completed checklist below. After a Regional Plan and completed checklist have been submitted to the PSD, the PSD will schedule a public hearing noticed at least 15 days in advance by direct mail to the requesting regional planning commission, on the PSD website, and in a newspaper of general publication in the region. The Commissioner of the PSD shall issue a determination in writing within two months of the receipt of a request. If the determination is negative, the Commissioner shall state the reasons for the denial in writing and, if appropriate, suggest acceptable modifications. Submissions for a new determination following a negative determination shall receive a new determination within 45 days.

The plans that Regions submit must:

• Be adopted

• Include the energy element as described in 24 V.S.A. § 4348a(a)(3)

• Be consistent with state energy policy (described below), in the manner described in 24 V.S.A. § 4302(f)(1)

• Meet all standards for issuing a determination of energy compliance (see below)

Regions are encouraged to consult with the PSD before undertaking the process of plan adoption, which may help in identifying any deficiencies or inconsistencies with the standards or other requirements that would be more difficult to remedy after a plan has gone through the formal adoption process.

The 2022 Comprehensive Energy Plan (CEP), published on January 14, 2022, includes several important updates to the Act 174 enhanced energy standards:

* A revised set of standards, presented in this document, updated to reflect current developments in state energy policy
* An updated suite of recommendations tailored specifically toward the work of the regions and municipalities. Unlike the set of recommendations published with the original standards, which were written prior to the passage of Act 174, these recommendations are included in the 2022 CEP itself.

In addition, a revised guidance document will be published within six months after the publication of the 2022 CEP to reflect new issues and best practices that have emerged from the regions and municipalities that have gone through an initial process of applying for a determination of energy compliance. This document will also include the recommendations for regions and municipalities outlined in the 2022 CEP.

Affirmative determinations are valid for the life cycle of a revision of the Regional and/or Municipal Plan. Plans submitted after the 2022 CEP is issued are expected to meet the updated Standards issued with the 2022 CEP, with the exception of plans for regions or municipalities who can demonstrate they had meaningfully initiated the planning process (ex. through proof of a publicly noticed meeting) before the 2022 CEP was published. Regions are encouraged to consult with the PSD regarding interim amendments that might affect any of the standards below, to discuss whether a new review is triggered. Plans approved under the previous Standards will not lose their existing determination of energy compliance as a result of new Standards being issued.

If you wish to submit your Regional Plan to the PSD for a determination, please read closely the specific instructions at the start of each section below, and attach your Regional Plan to this checklist.

Determination requests and any other questions should be submitted to: PSD.PlanningStandards@vermont.gov.

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| **Part I: Applicant Information** |
| **Applicant:** | Northwest Regional Planning Commission  |
| **Contact person:** | Catherine Dimitruk |
| **Contact information:** | Cdimitruk@nrpcvt.com or 802-310-6797 |
| **Received by:Claire McIlvennie** | **Date:March 28, 2024** |

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| **Part II: Determination Standards Checklist** |
| The checklist below will be used to evaluate your plan’s consistency with statutory requirements under Act 174, including the requirement to be adopted, contain an enhanced energy element, be consistent with state energy policy, and meet a set of standards designed to ensure consistency with state energy goals and policies. Please review and attach your plan (or adopted energy element/plan, along with supporting documentation) and self-evaluate whether it contains the following components. Use the Notes column to briefly describe how your plan is consistent with the standard, including relevant page references (you may include additional pages to expand upon Notes). If you feel a standard is not relevant or attainable, please check N/A where it is available and use the Notes column to describe the situation, explaining why the standard is not relevant or attainable, and indicate what measures your region is taking instead to mitigate any adverse effects of not making substantial progress toward this standard. If N/A is not made available, the standard must be met (unless the instructions for that standard indicate otherwise) and checked “Yes” in order to receive an affirmative determination. There is no penalty for checking (or limit on the number of times you may check) N/A where it is available, as long as a reasonable justification is provided in the Notes column.  |

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| Plan Adoption Requirement |
| [Act 174](https://publicservice.vermont.gov/content/act-174-recommendations-and-determination-standards) requires that regional plans be adopted in order to qualify for a determination of energy compliance. The plan adoption requirement can be met through an amendment to an existing plan in the form of an energy element or energy plan, as long as the amendment or plan itself is duly adopted as part of the regional plan and incorporated by reference or appended to the underlying, full plan (i.e., is officially “in” the regional plan). If this route is chosen, regions should also provide a memo that discusses the internal consistency of the energy plan/element with other related elements of the underlying plan (particularly Transportation and Land Use), and/or whether the energy plan/element supersedes language in those other elements. Standards 1 and 2 below must be answered in the affirmative in order for a plan to receive an affirmative determination of energy compliance.  |
| 1. Has your plan been duly adopted? | [x] YesAdoption date: July 26, 2023 | [ ]  No | Click or tap here to enter text. |
| 2. Is a copy of the plan (or adopted energy element/plan, along with underlying plan and memo addressing consistency of energy element/plan with other elements of underlying plan) attached to this checklist? |  [x] Yes | [ ] No | Click or tap here to enter text. |

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| Energy Element Requirement |
| To obtain a determination of energy compliance, Act 174 requires regions to include an “energy element,” revised through Act 174 to explicitly address energy across all sectors and to identify potential and unsuitable areas for siting renewable energy resources, as described in 24 V.S.A. § 4348a(a)(3): *An energy element, which may include an analysis of resources, needs, scarcities, costs, and problems within the region across all energy sectors, including electric, thermal, and transportation; a statement of policy on the conservation and efficient use of energy and the development and siting of renewable energy resources; a statement of policy on patterns and densities of land use likely to result in conservation of energy; and an identification of potential areas for the development and siting of renewable energy resources and areas that are unsuitable for siting those resources or particular categories or sizes of those resources.* The standards below are generally organized to integrate each component of the enhanced energy element with related determination standards that evaluate the plan’s consistency with state goals and policies. **Energy element components are identified in bolded text.** While regions may choose to primarily address energy used for heating, transportation, and electricity in the required energy element, they may also choose to address some of these components in related plan elements (e.g., Transportation and Land Use) and should indicate as much in the Notes column. To the extent an energy element is designed to comprehensively address energy, it should be complementary to and reference other relevant plan elements.  |
| 3. **Does the plan contain an energy element, as described in 24 V.S.A. § 4348a(a)(3)?** *Individual components of the energy element will be evaluated through the standards below.* | [x]  Yes | [ ]  No | Page: 35-43 Regional Plan, Appendix Regional Energy Plan adopted July 2017.Paragraph: Click or tap here to enter text. |

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| Consistency with State Goals and Policies Requirement |
| Act 174 states that regional and municipal plans must be consistent with the following state goals and policies:* Greenhouse gas reduction requirements under [10 V.S.A. § 578(a)](http://legislature.vermont.gov/statutes/section/10/023/00578) (26% from 2005 levels by 2025; 40% from 1990 levels by 2030; 80% from 1990 levels by 2050)
* The 25 x 25 goal for renewable energy under [10 V.S.A. § 580](http://legislature.vermont.gov/statutes/section/10/023/00580) (25% in-state renewables supply for all energy uses by 2025)
* Building efficiency goals under [10 V.S.A. § 581](http://legislature.vermont.gov/statutes/section/10/023/00581) (e.g., reduce fossil fuel consumption across all buildings by 10% by 2025)
* State energy policy under [30 V.S.A. § 202a](http://legislature.vermont.gov/statutes/section/30/005/00202a) and the recommendations for regional and municipal planning pertaining to the efficient use of energy and the siting and development of renewable energy resources contained in the [State energy plans](http://publicservice.vermont.gov/publications-resources/publications/energy_plan/2016_plan) adopted pursuant to [30 V.S.A. §§ 202](http://legislature.vermont.gov/statutes/section/30/005/00202) and [202b](http://legislature.vermont.gov/statutes/section/30/005/00202b)
* The distributed renewable generation and energy transformation categories of resources to meet the requirements of the Renewable Energy Standard under [30 V.S.A. §§ 8004](http://legislature.vermont.gov/statutes/section/30/089/08004) and [8005](http://legislature.vermont.gov/statutes/section/30/089/08005)

The standards in the checklist below will be used to determine whether a plan is consistent with these goals and policies. The standards are broken out by category. *Analysis and Targets* standards address how energy analyses are done within plans, and whether targets are established for energy conservation, efficiency, fuel switching, and use of renewable energy across sectors. *Pathways (Implementation Actions)* standards address the identification of actions to achieve the targets. *Mapping* standards address the identification of suitable and unsuitable areas for the development of renewable energy. Regions may choose to incorporate the information necessary to meet the standards in their energy elements, and/or in other sections of their plans (many transportation items may fit best in the Transportation chapters of plans, for instance). However, plans must be internally consistent, and applicants should cross-reference wherever possible.  |

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| Analysis and Targets Standards |
| For the analysis determination standards below, regions are expected to develop or update their own analysis (which the PSD will support through regionalization of the modeling efforts conducted to support the 2022 CEP), and to then break out the analysis for their municipalities, who can use their region-provided analysis to meet the municipal *Analysis & Targets* standards. The PSD and regional planning commissions developed several guidance documents to explain the expected level of detail in and suggestions regarding data sources and methodologies available for meeting the *Analysis & Targets* standards below. These guidance documents can be retrieved from the following links:* In 2017, the PSD developed two guidance documents, one for regional plans and one for municipal plans:
	+ [Guidance for Regional Plans](https://publicservice.vermont.gov/sites/dps/files/documents/Pubs_Plans_Reports/Act_174/Regional%20Guidance_Final.pdf)
	+ [Guidance for Municipal Plans](https://publicservice.vermont.gov/sites/dps/files/documents/Pubs_Plans_Reports/Act_174/Municipal%20Guidance_Final.pdf)
* In addition, in 2019 the Northwest Regional Planning Commission, with input from all 11 RPCs in the state, created [a best practices and resources guide](https://publicservice.vermont.gov/sites/dps/files/documents/Municipal%20Enhanced%20Energy%20Planning%20in%20Vermont%20-%20Best%20Practices%20and%20Resources%20-%209.12.19.pdf) for municipalities to use when undertaking enhanced energy planning.

The guidance developed by the PSD will be updated in 2022 to incorporate best practices that have emerged from the regions and municipalities who have completed an initial round of energy plans. Note that standards 4A-4E are all derived directly from requirements in Act 174 (with minor modifications to make them feasible) and must be met affirmatively in order for a regional plan to receive an affirmative determination of energy compliance. Standard 5 is also required and addresses “municipalization” of analysis and targets; regions should check “Yes” if they have or if they have a plan to supply this information to their municipalities. Targets set by regions should be aligned with state energy policy (see the goals and policies listed above). Where targets (and efforts to reach them) depart significantly from state energy goals and policies, an explanation for how the plan otherwise achieves the intent of the state goal or policy should be provided. The guidance document also offers additional clarification on alignment with state goals and policies. The analysis items below are intended to provide regions with an overview of their current energy use, and with a sense of the trajectories and pace of change needed to meet targets, which can be translated into concrete actions in the *Pathways* standards below. Targets provide regions with milestones or checkpoints along the way toward a path of meeting 90% of their total energy needs with renewable energy, and can be compared with the potential renewable energy generation from areas identified as potentially suitable in the *Mapping* standards exercise below to give regions a sense of their ability to accommodate renewable energy that would meet their needs.  |
| 4. **Does your plan’s energy element contain an analysis of resources, needs, scarcities, costs, and problems within the region across all energy sectors (electric, thermal, transportation)?** *Note: You may want to reference* [*the guidance document*](https://publicservice.vermont.gov/sites/dps/files/documents/Municipal%20Enhanced%20Energy%20Planning%20in%20Vermont%20-%20Best%20Practices%20and%20Resources%20-%209.12.19.pdf)*, developed by Northwest Regional Planning Commission, with input from all 11 regional planning commissions, on best practices for conducting such an analysis, including examples and suggested units to use when developing analyses.*  | [x] Yes | [ ] No | Page: Regional Energy Plan – p. 13-36Paragraph: Click or tap here to enter text. Notes: **Section III reviews current energy supply and consumptions in the region. Section IV reviews targets for future conservation use, and generation across all sectors.** |
| 1. Does the plan estimate current energy use across transportation, heating, and electric sectors?

*As noted in the Guidance Document, plans meet this standard by transparently calculating estimated energy consumption by region by 1) transportation, 2) building heat, and 3) electricity consumption. More detailed support is available in Appendix A of the* [*Guidance*](https://publicservice.vermont.gov/sites/dps/files/documents/Pubs_Plans_Reports/Act_174/Regional%20Guidance_Final.pdf)  *developed by the PSD.*  | [x]  Yes  | [ ]  No | Page: Regional Plan, pages 36-37, Regional Energy Plan – p.14-23, Appendix HParagraph: Click or tap here to enter text.Notes: **As of the writing of the regional plan (fall 2022), accurate updated data was difficult to find, as noted in the regional plan. Upon recommendation of the NRPC Energy Committee trends and targets were described in the energy element. Cost of current energy use was referenced in the Regional Plan on p. 13, commuting data on p. 36, transportation energy use p. 80. The full 2017 energy plan has estimates for the region in Section III and is summarized in Appendix H. Municipal data can be found in Appendix G.**  |
| 1. Does the plan establish targets for 2025, 2035, and 2050 for thermal efficiency improvements and use of renewable energy for heating and evaluate the amount of thermal-sector conservation, efficiency, and conversion to alternative heating fuels needed to achieve these targets?
 | [x]  Yes | [ ]  No | Page: Regional Energy Plan – p. 29-31, 39-42, Appendix HParagraph: Click or tap here to enter text.Notes: **Thermal-sector conservation, efficiency and conversion to alternative heating fuels are specifically evaluated in Section IV of the Regional Energy Plan and is summarized in Appendix H. Strategies to meet targets are located in Section V.**  |
| 1. Does the plan establish targets for 2025, 2035, and 2050 for use of renewable energy for transportation and evaluate transportation system changes and land use strategies needed to achieve these targets?
 | [x]  Yes | [ ]  No | Page: Regional Energy Plan - p.32-33, 42-45, Appendix HParagraph: Click or tap here to enter text.Notes: **The Regional Energy Plan evaluates the transportation system changes (including alternative renewable fuels) and land use strategies (compact development surrounded by rural countryside) needed to meet regional targets.** |
| 1. Does the plan establish 2025, 2035, and 2050 targets for electric efficiency improvements and use and renewable energy for electricity and evaluate electric-sector conservation and efficiency needed to achieve these targets?
 | [x]  Yes | [ ]  No | Page: Regional Plan p. 38-39, Regional Energy Plan p. 27Paragraph: Click or tap here to enter text.Notes: **Regional strategies to meet electric-sector conservation and efficiency goals are addressed in Section V. These include the use of smart rates and programs that provide education to consumers about their energy use.** |
| 5. Has your region provided (or do you have a plan to provide) a breakout of the analyses and targets above to your municipalities? *Please explain your timeline for completing this task in the Notes column.* | [x]  Yes | [ ]  No | Page: Appendix GParagraph: **All regional analysis and targets have been disaggregated to a municipal level and can be found in Appendix G. New information will be used in local and regional plans after April 1, 2024 and provided to other municipalities through 2024 and 2025.**Notes: Click or tap here to enter text. |

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| Pathways (Implementation Actions) Standards |
| This section examines whether plans meet the Act 174 expectation that they include pathways and recommended actions to achieve the targets identified through the *Analysis and Targets* section of the Standards (above). Plans are expected to include or otherwise address all of the pathways (implementation actions) below, unless N/A is provided as an option. There is no penalty for choosing N/A one or more times, as long as a reasonable justification is provided in the Notes column, preferably including an explanation of how the plan alternatively achieves attainment of the targets should be included. If N/A is not provided as an option, the plan must meet the standard, and “Yes” must be checked, in order for the plan to meet the requirements for a determination (unless the instructions particular to that standard indicate otherwise). PSD will be updating its guidance documents in 2022 with potential implementation actions included in the 2022 Comprehensive Energy Plan, from existing regional plans that have received a determination of compliance, and from other sources. We also offer potential starting points for consideration as italicized text under each standard. Plans are encouraged to promote as diverse a portfolio of approaches as possible in each sector, or if not, to explain why they take a more targeted approach. Implementation actions may fit best in a holistic discussion contained within a plan’s energy element, though cross-referencing to other relevant plan elements is also acceptable. Regions must demonstrate a commitment to achieving each standard in policies, objectives, and implementation actions in clear, action-oriented language. Definitions of policies, objectives, and actions can be found on p. 52 of the [Vermont State Planning Manual Module 1](https://accd.vermont.gov/sites/accdnew/files/documents/CD/CPR/DHCD-Planning-Manual-Module1.pdf).  |
| 6. **Does your plan’s energy element contain policies or objectives on the conservation and efficient use of energy in buildings?** | [x]  Yes | [ ]  No | Page: Regional Energy Plan p. 38Paragraph: Click or tap here to enter text.Notes: **The introduction to Section V contains a statement of policy regarding conservation and efficient use of energy.**  |
| 1. Does the plan encourage conservation by individuals and organizations?

*(Actions, objectives, and policies could include educational activities and events such as convening or sponsoring weatherization workshops, supporting local energy committees, encouraging the use of existing utility and other efficiency and conservation programs and funding sources, etc.)* | [x]  Yes | [ ]  No | Page: Regional Energy Plan – p. 39, 41-43, Paragraph: Click or tap here to enter text.Notes: **Section V contains goals, strategies, and implementation steps (pathways) that encourage the conservation of energy by individuals and organizations.**  |
| 1. Does the plan promote efficient and climate resilient buildings?

*(Actions, objectives, and policies could include education on and promotion of residential and commercial building energy standards for new construction and existing buildings, including additions, alterations, renovations and repairs; promoting the implementation of residential and commercial building efficiency ratings and labeling; assistance to municipalities considering adopting stretch codes; identification of buildings and facilities that serve critical community functions, etc.)* | [x]  Yes | [ ]  No | Page: Regional Plan page 119-122, Regional Energy Plan – p. 41 - 42 Paragraph: Click or tap here to enter text.Notes: **The Disaster Resilience element includes information on buildings and resilience. Regional Energy Plan promotes the weatherizations efforts, particularly in partnership with organizations like Champlain Valley Office of Economic Opportunity and Efficiency VT.** |
| 1. Does the plan promote decreased use of fossil fuels for heating?

*(Actions, objectives, and policies could promote switching to wood, liquid biofuels, biogas, geothermal, and/or electricity (e.g. beneficial electrification). Suitable devices include advanced wood heating systems and cold-climate heat pumps, as well as use of more energy efficient heating systems; and identifying potential locations for, and barriers to, deployment of biomass district heating and/or thermal-led combined heat and power systems in the region)*  | [x]  Yes | [ ]  No | Page: Regional Energy Plan – p. 41-42Paragraph: Click or tap here to enter text.Notes: **The Regional Energy Plan promotes transitioning from fossil fuel heating sources to other renewable heating sources including cold climate heat pumps and high efficiency wood heating.**  |
| 1. Other (please use the notes section to describe additional approaches that your region is taking)
 | [ ]  Yes  | [ ]  No[x]  N/A | Page: Click or tap here to enter text.Paragraph: Click or tap here to enter text.Notes: Click or tap here to enter text. |
| 7. **Does your plan’s energy element contain policies and objectives on reducing transportation energy demand and single-occupancy vehicle use, and encouraging use of renewable or lower-emission energy sources for transportation?** | [x]  Yes | [ ]  No | Page: Regional Energy Plan – p. 38Paragraph: Click or tap here to enter text.Notes: **The introduction to Section V contains a statement of policy regarding the reductions of transportation energy damand and single-occupancy vehicle use while encouraging transitions to vehicles with lower emissions.** |
| 1. Does the plan promote a shift away from single-occupancy vehicle trips through strategies appropriate to the region?

*(Actions, objectives, or policies could include facilitation of rideshare, vanpool, car-sharing, or public transit initiatives; working with public transit providers and other stakeholders to identify and develop new public transit routes and promote full utilization of existing routes; efforts to develop or increase park-and-rides; enhancement of options such as rail and telecommuting; deployment of broadband to support remote services such as teleworking or telemedicine, education; intergovernmental cooperation; or assistance with grants related to any of the above, etc.)* | [x]  Yes | [ ]  No | Page: Regional Energy Plan p. 43Paragraph: Click or tap here to enter text.Notes: **The Plan sets a goal of reducing the share of single-occupancy vehicle commute trips by 20% through strategies and pathways that will expand the public transportation network and promote dense growth in regional centers.**  |
| 1. Does the plan promote a shift away from gas/diesel vehicles to electric or other non-fossil fuel transportation options through strategies appropriate to the region?

*(Actions, objectives, or policies could include developing a plan for preferred siting of charging infrastructure (ex. placement of fast or level two chargers), installing or promoting the installation of electric vehicle charging infrastructure, providing education and outreach to potential users, supporting electric and non-fossil fuel vehicle availability through outreach to vehicle dealers, etc.)* | [x]  Yes | [ ]  No | Page: Regional Energy Plan p. 44-45Paragraph: Click or tap here to enter text.Notes: **The Plan sets a goal of to have transportation energy use be 90% renewable by 2050 through removing barriers to EVs and promoting the growth and development of local biofuels.**  |
| 1. Does the plan facilitate the development of walking and biking infrastructure through strategies appropriate to the region?

*(Actions, objectives, or policies could include studying, planning for, seeking funding for, or implementing improvements that encourage safe and convenient walking and biking; adopting a “Complete Streets” policy, etc.)* | [x]  Yes | [ ]  No | Page: Regional Energy Plan p. 43-45Paragraph: Click or tap here to enter text.Notes: **The Plan supports future growth within existing dense, walkable centers, and the implementation of a Complete Streets approach to road and pedestrian infrastructure development.** |
| 1. Other (please use the notes section to describe additional approaches that your region is taking)
 | [x]  Yes  | [ ]  No[ ]  N/A | Page: Regional Energy Plan p. 44Paragraph: Click or tap here to enter text.Notes: **The Plan establishes goals for growth in passenger rail trips and rail freight tonnage in the region. The goals is to decrease reliance on fossil fuels through decrease automobile transportation.** |
| 8. **Does your plan’s energy element contain policies and objectives on patterns and densities of land use likely to result in conservation of energy and climate resilience?** | [x]  Yes | [ ]  No | Page: Regional Plan p. 108-109, p. 121-122, Regional Energy Plan p. 38Paragraph: Click or tap here to enter text.Notes: **The Land Use element contains strong goals and policies promoting efficient land use patterns; the Disaser Resilience element contains additional policies and objectives. The Energy Plan contains a statement of policy in Section V promoting patterns and density of concentrated development that results in the conservation of energy.**  |
| 1. Does the plan include land use policies (and descriptions of current and future land use categories) that demonstrate a commitment to reducing sprawl and minimizing low-density development?

*(Actions, objectives, or policies could include promoting wastewater infrastructure in planned growth areas, policies or zoning that require design features that minimize the characteristics of strip development [multiple stories, parking lot to the side or back of the store], requirements that development in those areas be connected by means other than roads and cars, policies or zoning that limits conversion and fragmentation of forest blocks and impacts to primary agricultural soils, etc.*) | [x]  Yes | [ ]  No | Page: Regional Energy Plan p. 43-45 and Northwest Regional Plan p. 103-109.Paragraph: Click or tap here to enter text.Notes: **The Plan discusses ways to ensure the future growth minimizes sprawl and low density development through working with municipalities to complete capital budgeting, revitalization plans, and official maps. The Northwest Regional Plan includes several goals and policies that promote focusing future growth in growth centers.**  |
| 1. Does the plan strongly prioritize development in compact, mixed-use centers when physically feasible and appropriate to the use of the development, or identify steps to make such compact development more feasible?*(Actions, objectives, or policies could include promoting and assisting with municipal participation in the state designation programs; facilitating the exploration of water or sewage solutions that enable compact development; working with state agencies and local utilities to identify priority areas for EV charging, storage, and other resources to promote downtown economic and energy resilience; etc.)*
 | [x]  Yes | [ ]  No | Page: Regional Energy Plan p. 43-45, Regional Plan p.98-109Paragraph: Click or tap here to enter text.Notes: **The Regional Plan and Energy Plan prioritize development in compact centers and notes that the RPC should work with municipalities to adopt zoning regulations that allow for denser development in existing village centers and growth centers.**  |
| 1. Other (please use the notes section to describe additional approaches that your region is taking)
 | [ ]  Yes  | [ ]  No[x]  N/A | Page: Click or tap here to enter text.Paragraph: Click or tap here to enter text.Notes: Click or tap here to enter text. |
| 9. **Does your plan’s energy element contain policies and objectives on the development and siting of renewable energy, storage, and transmission and distribution resources?**  | [x]  Yes | [ ]  No | Page: Regional Plan p. 39-40, Regional Energy Plan p. 38Paragraph: Click or tap here to enter text.Notes: The Regional Plan, p. 40, Goal 2 contains policies related to storage. The Plan has a statement of policy that supports the development and siting of renewable energy resources with the goals, strategies, and standards outlined in the plan.  |
| 1. Does the plan evaluate (estimates of or actual) generation from existing renewable energy generation in the region, and break this information out by municipality?
 | [x]  Yes | [ ]  No | Page: Regional Energy Plan p. 24, Appendix G, Appenix H.Paragraph: Click or tap here to enter text.Notes: **Exising generation is estimated in Section III of the Regional Energy Plan. Generation data is regionally summarized in Appendix H and is available by municipality in Appendix G.**  |
| 1. Does the plan analyze generation potential, through the mapping exercise (see *Mapping* standards, below), from potentially suitable areas in the region, and break this information down by municipality?
 | [x]  Yes | [ ]  No | Page: Regional Energy Plan – Appendix G and Appendix HParagraph: Click or tap here to enter text.Notes: **Generation potential from renewables sources for the region is estimated in Appendix H. This data is broken down by municipality in Appendix G.** |
| 1. Does the plan identify sufficient land in the region for renewable energy development to reasonably reach 2050 targets for renewable electric generation, based on population and energy resource potential (from potential resources identified in the *Mapping* exercise, below), accounting for the fact that land may not be available due to private property constraints, site-specific constraints, or grid-related constraints?
 | [x]  Yes | [ ]  No | Page: Regional Energy Plan Appendix H.Paragraph: Click or tap here to enter text.Notes: **Appendix H clearly displays, using DPS developed methodology, that there is sufficient land in the region to meet the regional generation targets. This can be seen by comparing Table 1P and 1Q.**  |
| 1. Does the plan ensure that any regional or local constraints (regionally or locally designated resources or critical resources, from 12B and 12C under *Mapping*, below) do not prohibit or have the effect of prohibiting the provision of sufficient renewable energy to meet state, regional, or municipal targets?
 | [x]  Yes | [ ]  No | Page: Regional Energy Plan – Appendix B and Appendix CParagraph: Click or tap here to enter text.Notes: **The regionally designated constraints do not prohibit, or have the effect of prohibiting, the provision of sufficient renewable energy goals of local, regional or state generation targets. Currently, there are no local constraints that have been specifically identified by municipalities beyond what have already been incorporated as regional constraints.**  |
| 1. Does the plan include policies and objectives to accompany maps (could include general siting guidelines), including policies and objectives to accompany any preferred, potential, and unsuitable areas for siting generation (see 12 and 13 under *Mapping*, below)?
 | [x]  Yes | [ ]  No | Page: Regional Energy Plan p. 48-50Paragraph: Click or tap here to enter text.Notes: **The Plan identifies preferred locaitons for solar generation facilities in the region on page 50. The preceeding few pages explains how the regional energy maps were created and how NRPC intends to have the maps used by the Public Service Board.**  |
| 1. Does the plan prioritize maximizing renewable generation on preferred locations (such as the categories outlined under 12E in the *Mapping* standards, below)?
 | [x]  Yes | [ ]  No[ ]  N/A | Page: Regional Energy Plan p. 50Paragraph: Click or tap here to enter text.Notes: **The Plan calls out specific preferred locations for solar facilities on former landfill sites, brownfield sites, earth resource extractions sties, and areas that have already been developed like parking lots and rooftops.**  |
| 1. Other (please use the notes section to describe additional approaches that your region is taking)
 | [ ]  Yes  | [ ]  No[x]  N/A | Page: Click or tap here to enter text.Paragraph: Click or tap here to enter text.Notes: Click or tap here to enter text. |
| **10. Does your plan’s energy element assess the potential equity impacts of the policies and objectives included to meet standards 6-9?** *Such an assessment could consider, for example, what communities will be most impacted by the policy or objective, the distribution of benefits and burdens related to specific actions, whether actions will address existing inequities, or the extent to which communities were or will be consulted in the development of any programs or actions.* | [x]  Yes | [ ]  No | Page: Regional Plan p. 13-15, 39, 120 Paragraph: Click or tap here to enter text.Notes: Goal 1 of the Energy Element addresses equitable impacts. Additional information is included in the Introduction and Disaster Resilience element. |

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| Mapping Standards |
| Act 174 requires plans to identify potential areas for the development and siting of renewable energy, storage, transmission, and distribution resources and areas that are unsuitable for siting those resources or particular categories or sizes of those resources. It furthermore requires that the standards address the potential generation from the potential siting areas. Lastly, it requires that – in order to receive an affirmative determination – regional plans allow for the siting in the region of all types of renewable generation technologies. The *Mapping* standards lay out a sequence of steps for planners to examine existing renewable resources and to identify potential (and preferred) areas for renewable energy development, and to identify likely unsuitable areas for development, by layering constraint map layers on to raw energy resource potential map layers. The maps should help regions visualize and calculate the potential generation from potential areas, and compare it with the 2025, 2035, and 2050 targets from the *Analysis and Targets* standards to get a sense of the scale and scope of generation that could be produced within the region to meet the region’s needs. The PSD will provide additional guidance to accompany the standards that fleshes out the steps, layers, and standards more fully. Plans must include maps that address all of the standards below, unless N/A is provided as an option, in which case a compelling reason why the standard is not applicable or relevant should be provided in the Notes column. Regions must develop their own maps, and to then break out the maps for their municipalities, who can use their region-provided maps to meet the municipal *Mapping* standards. The map and the text describing the policies or rules used to construct the map, as well as the text describing specific policies applicable to map features, should be complementary. That should help ensure that any “land conservation measures and specific policies” that might be given substantial deference in the context of a particular project review under 30 V.S.A. § 248 are clearly identifiable in the text, should a map lack sufficient clarity or granularity regarding the area in which a project is proposed. Policy language must be clear, unqualified, and create no ambiguity in relation to the specific area and the type of permissible development.Consistent with the Climate Action Plan and Act 171 of 2016, the 2022 update to the Act 174 standards adds standard 12F to emphasize the value of forest lands in sequestering and storing carbon. By the 2028 update to the standards, the Department expects to incorporate Vermont Conservation Design priority interior forest and connectivity blocks into the possible constraints in standard 12C. |
| 1. Does the plan identify and map existing electric generation sources?

*Maps may depict generators of all sizes or just those larger than 15 kW, as long as information on generators smaller than 15 kW is summarized and provided or referenced elsewhere. It is expected that the best available information at the time of plan creation will be used. This information is available from the PSD.* | [x]  Yes | [ ]  No | Page: Regional Energy Plan – Appendix C, Appendix F, and Appendix GParagraph: Click or tap here to enter text.Notes: **There is a map in Appendix C that identifies all generators in the region greater than 15 kW in size. Appendix F contains a summary of existing renewable energy generation facilities in the region. Appendix G contains lists of all generators in the region by municipality.**  |
| 1. **Does the plan identify potential areas for the development and siting of renewable energy resources** and the potential generation from such generators in the identified areas, taking into account factors including resource availability, environmental constraints, and the location and capacity of electric grid infrastructure?

*Maps should include the following (available from VCGI and ANR), and the resulting Prime and Secondary Resource Maps will together comprise “potential areas”*: | [x]  Yes | [ ]  No | Page: Regional Energy Plan – p. 46-54, Appendix B and Appendix CParagraph: Click or tap here to enter text.Notes: **Maps were created using the contraints and energy potential data identified below. This includes data about resource availability, environmental contraints and location and capacity of the electric grid infrastructure.**  |
| 1. Raw renewable potential analysis (wind and solar), using best available data layers (including LiDAR as appropriate).
 | [x]  Yes | [ ]  No | Page: Regional Energy Plan – Appendix B and Appendix C.Paragraph: Click or tap here to enter text.Notes: **The maps use best available data from each data source identified in Appendix B.**  |
| 1. Known constraints (signals likely, though not absolute, unsuitability for development based on statewide or local regulations or designated critical resources) to include:
* Vernal Pools from Vermont Center for Ecostudies (VCE; confirmed layers)
* DEC River Corridors
* FEMA Floodways
* State-significant Natural Communities
* Rare, Threatened, and Endangered Species
* National Wilderness Areas
* Class 1 and Class 2 Wetlands (VSWI and advisory layers)
* Regionally or Locally Identified Critical Resources*If areas are constrained for the development of renewable energy due to the desire to protect a locally designated critical resource (whether a natural resource or a community-identified resource), then the land use policies applicable to other forms of development in this area must be similarly restrictive; for this category, policies must prohibit all permanent development (and should be listed in the Notes column).*

*These areas should be subtracted from raw renewable energy resource potential maps to form Secondary Resource Maps* | [x]  Yes | [ ]  No | Page: Regional Energy Plan – p. 46-54, Appendix B and Appendix CParagraph: Click or tap here to enter text.Notes: **Known constraints and their role in the mapping process is explained in Section V of the Regional Energy Plan. Appendix B contains a list of each known contraints and its data source. Note: this also includes unconfirmed vernal pools.**  |
| 1. Possible constraints (signals conditions that would likely require mitigation, and which may prove a site unsuitable after site-specific study, based on statewide or regional/local policies that are currently adopted or in effect), including but not limited to:
* Vernal Pools from VCE (potential and probable layers)
* Agricultural Soils
* FEMA Special Flood Hazard Areas
* Protected Lands (State fee lands and private conservation lands)
* Act 250 Agricultural Soil Mitigation areas
* Deer Wintering Areas
* The following features from ANR’s Vermont Conservation Design:
	+ Interior Forest Blocks – Highest Priority
	+ Connectivity Blocks – Highest Priority
	+ Physical Landscape Blocks – Highest Priority
	+ Surface Water and Riparian Areas – Highest Priority
* Hydric Soils
* Regionally or Locally Identified Resources

*If locations are constrained for the development of renewable energy due to the desire to protect a locally designated resource (whether a natural resource or community-identified resource, like a viewshed), then the land use policies applicable to other forms of development must be similarly restrictive (and should be listed in the Notes column).**These areas should be subtracted from Secondary Resource Maps to form Prime Resource Maps.* | [x]  Yes | [ ]  No | Page: Regional Energy Plan – p. 46-54, Appendix B and Appendix CParagraph: Click or tap here to enter text.Notes:  **Possible constraints and their role in the mapping process is explained in Section V of the Regional Energy Plan. Appendix B contains a list of each possible contraint and its data source.**  |
| 1. Transmission and distribution resources and constraints, as well as transportation infrastructure.*(Including three-phase distribution lines, known constraints from resources such as Green Mountain Power’s solar map, known areas of high electric load, etc.)*
 | [x]  Yes | [ ]  No | Page: Regional Energy Plan – p. 57, Appendix B and Appendix CParagraph: Click or tap here to enter text.Notes: **Transmission and distribution information is shown on all of the regional energy maps. There are no constraints in the region due to a lack of capacity on the GMP grid.**  |
| 1. Preferred locations (specific areas or parcels) for siting a generator or a specific size or type of generator, accompanied by any specific siting criteria for these locations*Narrative descriptions of the types of preferred areas in accompanying plan text are acceptable, though mapping of areas and especially specific parcels (to the extent they are known) is highly encouraged, to signal preferences to developers, particularly for locally preferred areas and specific parcels that do not qualify as a statewide preferred location under i. below.*

*The locations identified as preferred must not be impractical for developing a technology with regard to the presence of the renewable resource and access to transmission/distribution infrastructure.* | [x]  Yes | [ ]  No[ ]  N/A | Page: Regional Energy Plan p. 50Paragraph: Click or tap here to enter text.Notes: **Preferred locations for solar generation facilties are described on page 50. These areas include the following:** **on former landfill sites, brownfield sites, earth resource extractions sites, and areas that have already been developed like parking lots and rooftops.**  |
| 1. Statewide preferred locations such as rooftops (and other structures), parking lots, previously developed sites, brownfields, gravel pits, quarries, and Superfund sites.

*Note: These preferred locations align with the locations identified in the net metering rule 5.100. As of January 14, 2022 that rulemaking is currently active. Should the preferred locations identified in the rule change during that rulemaking, plans would be required to consider the updated preferred locations identified.*  | [x]  Yes | [ ]  No[ ]  N/A | Page: Regional Energy Plan p. 50Paragraph: Click or tap here to enter text.Notes: **See above criteria.**  |
| 1. Other potential locally preferred locations

*For example, customer on- or near-site generation, economic development areas, unranked and not currently farmed agricultural soils, unused land near already developed infrastructure, locations suitable for large-scale biomass district heat or thermal-led cogeneration, potential locations for biogas heating and digesters, etc.**These are particularly important to map if* *possible (with the input of municipalities), as “a specific location in a duly adopted municipal plan” is one way for a net metering project to qualify as being on a preferred site.*  | [x]  Yes | [ ]  No[ ]  N/A | Page: Regional Energy Plan p. 41, 47, 49, 53-54 Paragraph: Click or tap here to enter text.Notes: **The Plan does support the creation of incentives for locating new renewable energy generation facilities in “prime areas” within a half-mile of three-phase distribution line or electric transmission lines. NRPC supports the production of “cow power” to the greatest extent possible in the region. The Plan is supportive of future biomass district heat or co-generation facilities in the region and identifies potential locations for district heating facilities on page 41.**  |
| 1. Does the plan (a) evaluate whether forest blocks or habitat connectors identified pursuant to 24 V.S.A. § 4348a(a)(2)(F) [for regional plans] and 24 V.S.A. § 4382(a)(2)(D) [for municipal plans] should be treated as possible constraints, and (b) ensure that land conservation measures and specific policies established for the development and siting of renewable energy resources incorporates consideration of the evaluation undertaken in part (a)?
 | [x]  Yes | [ ]  No[ ]  N/A | Page: Regional Plan p. 94-96 Regional Energy Plan – p. 46-54, Appendix B and Appendix CParagraph: Click or tap here to enter text.Notes: Goal 1 on Regional Plan, p. 96 include specific forest block policy. Constraints mapping in Energy plan includes forest blocks. See 13 b. for additional information. |
| 1. **Does the plan identify areas that are unsuitable for siting renewable energy resources or particular categories or sizes of those resources**? *Either Yes or No (“No” if the plan chooses not to designate any areas as unsuitable) is an acceptable answer here. “Resources” is synonymous with “generators.”*
 | [x]  Yes (“Yes” for A and B must also be selected below) | [ ]  No | Page: Regional Energy Plan p. 34-35Paragraph: Click or tap here to enter text.Notes: **The Plan establishes that “industrial” and “commercial” wind facilities, which are defined in the plan as facilities with a tower height in excess of 100 feet tall, do not conform to the Plan. This is due to lack of suitable locations for factilities larger than this size in the region based on the completed regional energy mapping. Additionally, NRPC establishes a framework for revisiting this issue on a regional level if a municipality, in the future, identifies a preferred location for a “industrial” or “commercial” wind facility.**  |
| 1. Are areas identified as unsuitable for particular categories or sizes of generators consistent with resource availability and/or land use policies in the regional or municipal plan applicable to other types of land development (answer only required if “Yes” selected above, indicating unsuitable areas have been identified)?

*If areas are considered unsuitable for energy generation, then the land use policies applicable to other forms of development in this area with similar impacts should similarly prohibit those other types of development. Please note these policies in the Notes column.* | [x]  Yes  | [ ]  No[ ]  N/A (if no unsuitable areas are identified) | Page: Regional Energy Plan p. 34-35, Appendix B and Appendix C. Northwest Regional Plan p. 93-98.Paragraph: Click or tap here to enter text.Notes: **Due to the lack of wind resource availability in the region, and existing land use policies in the regional plan (that apply to conventional land development), NRPC has determined that “industrial” and “commercial” wind facilities are unsuitable for the region. This scale of wind facility would likely need to be located in areas that have known constraints, including the Vermont Conservation Design Highest Priority Forest Blocks, municipally identified conservation and/or forest land use districts. These are also areas that generally contain steep slopes and wildlife habitat that are located a considerable distance from existing electric and transporation infrastructure. “Other types of land development” is generally not allowed in these areas due to the fact that these area are included in the Forest and Conservation Planning Area in the Northwest Regional Plan (p.93-98). In the Forest and Conseration Planning Area, land “should be protected from fragmentation and conversion” due to the fact that it includes “wetlands and floodplains, wildfe and scenic values in the case of uplands, or an overall low suitability for development based on soils, distance from roads and other factors.” Protection of these areas is furthered by policies in the plan that state the development in these areas need to be “small in scale and will not diminish the environmental value of the lands,” and that developmed should only below allowed in these areas further than 1,000 feet from road centerlines “if it advances conservation goals.” Another policy states that development in these areas needs to “not diminish the viability of agricultural or woodland operations, or fragment large contiguous tracts of woodlands or wildlife habitat/corriords.” The Natural Resources section of the Northwest Regional Plan also contains a policy that states that RPC needs to “ensure that land development along prominent ridgelines and hilltips is designed to fit within the landscape and avoid undue adverse visual impacts.”**  |
| 1. Does the plan ensure that any regional or local constraints (regionally or locally designated resources or critical resources, from 12B-12C above) identified are supported through data or studies, are consistent with the remainder of the plan, and do not include an arbitrary prohibition or interference with the intended function of any particular renewable resource size or type?

*Please explain in the Notes column.* | [x]  Yes | [ ]  No | Page: Regional Energy Plan p. 34-35, Appendix B, Appendix C, Appendix H.Paragraph: Click or tap here to enter text.Notes: **NRPC identifies several regional contraints used to create the regional energy maps. These regional contraints are outlined and justified in Appendix C. Some regional known constraints have been “elevated” from state possible constraints. This includes FEMA Special Flood Hazard Areas which are generally undevelopable from a local and state permitting perspective. It includes ANR’s Vermont Conservation Design Highest Priority Forest Blocks which became a regional known constraint based on existing language in the Northwest Regional Plan that calls for little to no development in the largest habitat blocks located within the region. Habitat blocks were the predecessors to the conservation design highest priority forest blocks. It also includes state designated villages and downtowns in the region because there are areas slated for traditional development (rooftop solar is OK). Other regional known constraints were added by NRPC. This includes municipally designated conservation land uses areas (from municipal plans) that were identified by NRPC as containing language that strongly deters or prohibits development. Municipally designated conservation land use areas that did not contain strict language prohibiting development where included as regional possible contraints. Regionally designated constraints do not create an arbitrary prohibition or interference with the intended function of a particular renewable resource size or type as evidenced by the regional energy maps in Appendix C and the regional renewable potential calculations in Appendix H.**  |
| 1. Does the plan allow for the siting in the region of all types of renewable generation technologies?
 | [x]  Yes  | [ ]  No | Page: Regional Energy Plan p. 35, 56Paragraph: Click or tap here to enter text.Notes: **The Plan does allow for the siting of all types of renewable generation within the region with some guidance provided regarding facility size (see answers above). The Plan notes that it will be difficult to meet the generation targets in the plan without a mix of all generation types.**  |
| 1. Has your region provided (or do you have a plan to provide) a breakout of the map product(s) above to your municipalities?

*Please explain your timeline for completing this task in the Notes column.* | [x]  Yes | [ ]  No | Page: Regional Energy Plan – Appendix GParagraph: Click or tap here to enter text.Notes: **All regional maps have been disaggregated onto a municipal level and provided to the our municipalities.**  |