Energy Planning Standards for Regional Plans

Instructions

Before proceeding, please review the requirements of Parts I and II below, as well as the Overview document. Submitting a Regional Plan for review under the standards below is entirely voluntary, as enabled under Act 174, the Energy Development Improvement Act of 2016. If a Regional Plan meets the standards, it will be given an affirmative "determination of energy compliance," and its land conservation measures and specific policies will be given "substantial deference" in the Public Utility Commission's review of whether an energy project meets the orderly development criterion in the Section 248 process. Specifically, with respect to an in-state electric generation facility, the Commission:

[S]hall give substantial deference to the land conservation measures and specific policies contained in a duly adopted regional and municipal plan that has received an affirmative determination of energy compliance under 24 V.S.A. § 4352. In this subdivision (C), "substantial deference" means that a land conservation measure or specific policy shall be applied in accordance with its terms unless there is a clear and convincing demonstration that other factors affecting the general good of the State outweigh the application of the measure or policy. The term shall not include consideration of whether the determination of energy compliance should or should not have been affirmative under 24 V.S.A. § 4352

Regional Plans may be submitted to the Department of Public Service (PSD) for a determination of energy compliance (determination), along with the completed checklist below. After a Regional Plan and completed checklist have been submitted to the PSD, the PSD will schedule a public hearing noticed at least 15 days in advance by direct mail to the requesting regional planning commission, on the PSD website, and in a newspaper of general publication in the region. The Commissioner of the PSD shall issue a determination in writing within two months of the receipt of a request. If the determination is negative, the Commissioner shall state the reasons for the denial in writing and, if appropriate, suggest acceptable modifications. Submissions for a new determination following a negative determination shall receive a new determination within 45 days.

The plans that Regions submit must:

- Be adopted
- Include the energy element as described in 24 V.S.A. § 4348a(a)(3)
- Be consistent with state energy policy (described below), in the manner described in 24 V.S.A. § 4302(f)(1)
- Meet all standards for issuing a determination of energy compliance (see below)

Regions are encouraged to consult with the PSD before undertaking the process of plan adoption, which may help in identifying any deficiencies or inconsistencies with the standards or other requirements that would be more difficult to remedy after a plan has gone through the formal adoption process.

The 2022 Comprehensive Energy Plan (CEP), published on January 14, 2022, includes several important updates to the Act 174 enhanced energy standards:

• A revised set of standards, presented in this document, updated to reflect current developments in state energy policy

• An updated suite of recommendations tailored specifically toward the work of the regions and municipalities. Unlike the set of recommendations published with the original standards, which were written prior to the passage of Act 174, these recommendations are included in the 2022 CEP itself.

In addition, a revised guidance document will be published within six months after the publication of the 2022 CEP to reflect new issues and best practices that have emerged from the regions and municipalities that have gone through an initial process of applying for a determination of energy compliance. This document will also include the recommendations for regions and municipalities outlined in the 2022 CEP.

Affirmative determinations are valid for the life cycle of a revision of the Regional and/or Municipal Plan. Plans submitted after the 2022 CEP is issued are expected to meet the updated Standards issued with the 2022 CEP, with the exception of plans for regions or municipalities who can demonstrate they had meaningfully initiated the planning process (ex. through proof of a publicly noticed meeting) before the 2022 CEP was published. Regions are encouraged to consult with the PSD regarding interim amendments that might affect any of the standards below, to discuss whether a new review is triggered. Plans approved under the previous Standards will not lose their existing determination of energy compliance as a result of new Standards being issued.

If you wish to submit your Regional Plan to the PSD for a determination, please read closely the specific instructions at the start of each section below, and attach your Regional Plan to this checklist.

Determination requests and any other questions should be submitted to: PSD.PlanningStandards@vermont.gov.

Part I: Applicant Information	
Applicant:	Northwest Regional Planning Commission
Contact person:	Marlena Valenta
Contact information:	mvalenta@nrpcvt.com
Received by: Click or tap here to enter text.	Date: Click or tap here to enter text.

Part II: Determination Standards Checklist

The checklist below will be used to evaluate your plan's consistency with statutory requirements under Act 174, including the requirement to be adopted, contain an enhanced energy element, be consistent with state energy policy, and meet a set of standards designed to ensure consistency with state energy goals and policies.

Please review and attach your plan (or adopted energy element/plan, along with supporting documentation) and self-evaluate whether it contains the following components. Use the Notes column to briefly describe how your plan is consistent with the standard, including relevant page references (you may include additional pages to expand upon Notes). If you feel a standard is not relevant or attainable, please check N/A where it is available and use the Notes column to describe the situation, explaining why the standard is not relevant or attainable, and indicate what measures your region is taking instead to mitigate any adverse effects of not making substantial progress toward this standard. If N/A is not made available, the standard must be met (unless the instructions for that standard indicate otherwise) and checked "Yes" in order to receive an affirmative determination. There is no penalty for checking (or limit on the number of times you may check) N/A where it is available, as long as a reasonable justification is provided in the Notes column.

Plan Adoption Requirement			
Act 174 requires that regional plans be adopted in order to qualify for a determination and amendment to an existing plan in the form of an energy element the regional plan and incorporated by reference or appended to the underly should also provide a memo that discusses the internal consistency of the er (particularly Transportation and Land Use), and/or whether the energy plan, must be answered in the affirmative in order for a plan to receive an affirmative	t or energy plan, as ring, full plan (i.e., is nergy plan/element relement supersede	long as the officially with othes languages	he amendment or plan itself is duly adopted as part of y "in" the regional plan). If this route is chosen, regions her related elements of the underlying plan ge in those other elements. Standards 1 and 2 below
1. Has your plan been duly adopted?	⊠Yes Adoption date: 9/25/24	□ No	Click or tap here to enter text.
2. Is a copy of the plan (or adopted energy element/plan, along with underlying plan and memo addressing consistency of energy element/plan with other elements of underlying plan) attached to this checklist?	⊠Yes	□No	Click or tap here to enter text.

Energy Element Requirement

To obtain a determination of energy compliance, Act 174 requires regions to include an "energy element," revised through Act 174 to explicitly address energy across all sectors and to identify potential and unsuitable areas for siting renewable energy resources, as described in 24 V.S.A. § 4348a(a)(3):

An energy element, which may include an analysis of resources, needs, scarcities, costs, and problems within the region across all energy sectors, including electric, thermal, and transportation; a statement of policy on the conservation and efficient use

of energy and the development and siting of renewable energy resources; a statement of policy on patterns and densities of land use likely to result in conservation of energy; and an identification of potential areas for the development and siting of renewable energy resources and areas that are unsuitable for siting those resources or particular categories or sizes of those resources.

The standards below are generally organized to integrate each component of the enhanced energy element with related determination standards that evaluate the plan's consistency with state goals and policies. **Energy element components are identified in bolded text.**

While regions may choose to primarily address energy used for heating, transportation, and electricity in the required energy element, they may also choose to address some of these components in related plan elements (e.g., Transportation and Land Use) and should indicate as much in the Notes column. To the extent an energy element is designed to comprehensively address energy, it should be complementary to and reference other relevant plan elements.

3. Does the plan contain an energy element, as described in 24 V.S.A. §	⊠ Yes	□ No	Page: Regional Plan Pg. 135
4348a(a)(3)?			Paragraph: Enhanced Energy Plan, stand alone and
Individual components of the energy element will be evaluated through the			Appendix II in Regional Plan
standards below.			

Consistency with State Goals and Policies Requirement

Act 174 states that regional and municipal plans must be consistent with the following state goals and policies:

- Greenhouse gas reduction requirements under 10 V.S.A. § 578(a) (26% from 2005 levels by 2025; 40% from 1990 levels by 2030; 80% from 1990 levels by 2050)
- The 25 x 25 goal for renewable energy under 10 V.S.A. § 580 (25% in-state renewables supply for all energy uses by 2025)
- Building efficiency goals under 10 V.S.A. § 581 (e.g., reduce fossil fuel consumption across all buildings by 10% by 2025)
- State energy policy under 30 V.S.A. § 202a and the recommendations for regional and municipal planning pertaining to the efficient use of energy and the siting and development of renewable energy resources contained in the State energy plans adopted pursuant to 30 V.S.A. §§ 202 and 202b
- The distributed renewable generation and energy transformation categories of resources to meet the requirements of the Renewable Energy Standard under 30 V.S.A. §§ 8004 and 8005

The standards in the checklist below will be used to determine whether a plan is consistent with these goals and policies. The standards are broken out by category. *Analysis and Targets* standards address how energy analyses are done within plans, and whether targets are established for energy conservation, efficiency, fuel switching, and use of renewable energy across sectors. *Pathways (Implementation Actions)* standards address the identification of suitable and unsuitable areas for the development of renewable energy.

Regions may choose to incorporate the information necessary to meet the standards in their energy elements, and/or in other sections of their plans (many transportation items may fit best in the Transportation chapters of plans, for instance). However, plans must be internally consistent, and applicants should cross-reference wherever possible.

Analysis and Targets Standards

For the analysis determination standards below, regions are expected to develop or update their own analysis (which the PSD will support through regionalization of the modeling efforts conducted to support the 2022 CEP), and to then break out the analysis for their municipalities, who can use their region-provided analysis to meet the municipal *Analysis & Targets* standards. The PSD and regional planning commissions developed several guidance documents to explain the expected level of detail in and suggestions regarding data sources and methodologies available for meeting the *Analysis & Targets* standards below. These guidance documents can be retrieved from the following links:

- In 2017, the PSD developed two guidance documents, one for regional plans and one for municipal plans:
 - o Guidance for Regional Plans
 - o Guidance for Municipal Plans
- In addition, in 2019 the Northwest Regional Planning Commission, with input from all 11 RPCs in the state, created <u>a best practices and resources</u> guide for municipalities to use when undertaking enhanced energy planning.

The guidance developed by the PSD will be updated in 2022 to incorporate best practices that have emerged from the regions and municipalities who have completed an initial round of energy plans. Note that standards 4A-4E are all derived directly from requirements in Act 174 (with minor modifications to make them feasible) and must be met affirmatively in order for a regional plan to receive an affirmative determination of energy compliance. Standard 5 is also required and addresses "municipalization" of analysis and targets; regions should check "Yes" if they have or if they have a plan to supply this information to their municipalities.

Targets set by regions should be aligned with state energy policy (see the goals and policies listed above). Where targets (and efforts to reach them) depart significantly from state energy goals and policies, an explanation for how the plan otherwise achieves the intent of the state goal or policy should be provided. The guidance document also offers additional clarification on alignment with state goals and policies.

The analysis items below are intended to provide regions with an overview of their current energy use, and with a sense of the trajectories and pace of change needed to meet targets, which can be translated into concrete actions in the *Pathways* standards below. Targets provide regions with milestones or checkpoints along the way toward a path of meeting 90% of their total energy needs with renewable energy, and can be compared with the potential renewable energy generation from areas identified as potentially suitable in the *Mapping* standards exercise below to give regions a sense of their ability to accommodate renewable energy that would meet their needs.

accommodate renewable energy that would meet their needs.					
4. Does your plan's energy element contain an analysis of resources, needs,	⊠Yes	□No	Page: 7-11, 16-24, 52-53		
scarcities, costs, and problems within the region across all energy sectors (electric,			Paragraph: Click or tap here to enter text.		
thermal, transportation)?			Notes: Introduction, Regional Energy Supply and		
Note: You may want to reference the guidance document, developed by Northwest			Consumption, Feasibility and Challenges		
Regional Planning Commission, with input from all 11 regional planning					
commissions, on best practices for conducting such an analysis, including examples					
and suggested units to use when developing analyses.					

A. Does the plan estimate current energy use across transportation, heating, and electric sectors? As noted in the Guidance Document, plans meet this standard by transparently calculating estimated energy consumption by region by 1) transportation, 2) building heat, and 3) electricity consumption. More detailed support is available in Appendix A of the Guidance developed by the PSD.	⊠ Yes	□ No	Page: 16-26 Paragraph: Click or tap here to enter text. Notes: Section IV. Regional Energy Supply and Consumption
B. Does the plan establish targets for 2025, 2035, and 2050 for thermal efficiency improvements and use of renewable energy for heating and evaluate the amount of thermal-sector conservation, efficiency, and conversion to alternative heating fuels needed to achieve these targets?	⊠ Yes	□ No	Page: 26-31 Paragraph: Click or tap here to enter text. Notes: Section V. Targets for Energy Conservation, Energy Use, and Electricity Generation. Space Heating subsection
C. Does the plan establish targets for 2025, 2035, and 2050 for use of renewable energy for transportation and evaluate transportation system changes and land use strategies needed to achieve these targets?	⊠ Yes	□ No	Page: 31, Regional Plan 77-78, 103-109 Paragraph: Click or tap here to enter text. Notes: Section V. Targets for Energy Conservation, Energy Use, and Electricity Generation, Transportation subsection. Complete Streets policies that encourage bicycle and pedestrian facilities, land use areas, goals, and policies of the Regional Plan, including discussion of smart growth and areas planned for growth.
D. Does the plan establish 2025, 2035, and 2050 targets for electric efficiency improvements and use and renewable energy for electricity and evaluate electric-sector conservation and efficiency needed to achieve these targets?	⊠ Yes	□ No	Page: 31-34 Paragraph: Click or tap here to enter text. Notes: Section V. Targets for Energy Conservation, Energy Use, and Electricity Generation. Electricity and Electrical Generation subsection
5. Has your region provided (or do you have a plan to provide) a breakout of the analyses and targets above to your municipalities? Please explain your timeline for completing this task in the Notes column.	⊠ Yes	□ No	Page: 95 Paragraph: Click or tap here to enter text. Notes: NRPC has plans to provide updated muncipalized LEAP data by the end of 2024.

Pathways (Implementation Actions) Standards

This section examines whether plans meet the Act 174 expectation that they include pathways and recommended actions to achieve the targets identified through the *Analysis and Targets* section of the Standards (above). Plans are expected to include or otherwise address all of the pathways (implementation actions) below, unless N/A is provided as an option. There is no penalty for choosing N/A one or more times, as long as a reasonable justification is provided in the Notes column, preferably including an explanation of how the plan alternatively achieves attainment of the targets should be included. If N/A is not

•	provided as an option, the plan must meet the standard, and "Yes" must be checked, in order for the plan to meet the requirements for a determination unless the instructions particular to that standard indicate otherwise).					
regiona text un a more other r	Il be updating its guidance documents in 2022 with potential implementation and plans that have received a determination of compliance, and from other sour order each standard. Plans are encouraged to promote as diverse a portfolio of a targeted approach. Implementation actions may fit best in a holistic discussion relevant plan elements is also acceptable.	rces. We a approache a containe	also offer es as poss ed within	potential starting points for consideration as italicized sible in each sector, or if not, to explain why they take a plan's energy element, though cross-referencing to		
_	ions of policies, objectives, and actions can be found on p. 52 of the <u>Vermont S</u>		•			
	s your plan's energy element contain policies or objectives on the vation and efficient use of energy in buildings?	⊠ Yes	□ No	Page: 36-41 Paragraph: Click or tap here to enter text. Notes: VI. Strategies to Achieve Regional Targets. Goals 1 & 2		
A.	Does the plan encourage conservation by individuals and organizations? (Actions, objectives, and policies could include educational activities and events such as convening or sponsoring weatherization workshops, supporting local energy committees, encouraging the use of existing utility and other efficiency and conservation programs and funding sources, etc.)	⊠ Yes	□ No	Page: 37, 40, 43 Paragraph: Click or tap here to enter text. Notes: Section VI contains goals, strategies, and implementation steps (pathways) that encourage the conservation of energy by individuals and organizations.		
В.	Does the plan promote efficient and climate resilient buildings? (Actions, objectives, and policies could include education on and promotion of residential and commercial building energy standards for new construction and existing buildings, including additions, alterations, renovations and repairs; promoting the implementation of residential and commercial building efficiency ratings and labeling; assistance to municipalities considering adopting stretch codes; identification of buildings and facilities that serve critical community functions, etc.)	⊠ Yes	□ No	Page: 37-41 Paragraph: Click or tap here to enter text. Notes: Thermal Efficiency subsection. Goal 2 and its strategies and implementation steps.		
C.	Does the plan promote decreased use of fossil fuels for heating? (Actions, objectives, and policies could promote switching to wood, liquid biofuels, biogas, geothermal, and/or electricity (e.g. beneficial electrification). Suitable devices include advanced wood heating systems and cold-climate heat pumps, as well as use of more energy efficient heating systems; and identifying potential locations for, and barriers to, deployment	⊠ Yes	□ No	Page: 37-41 Paragraph: Click or tap here to enter text. Notes: Thermal Efficiency subsection. Goals 2 and its strategies and implementation.		

	of biomass district heating and/or thermal-led combined heat and power systems in the region)			
D.	Other (please use the notes section to describe additional approaches that your region is taking)	☐ Yes	⊠ No □ N/A	Page: Click or tap here to enter text. Paragraph: Click or tap here to enter text. Notes: Click or tap here to enter text.
7. Does	s your plan's energy element contain policies and objectives on reducing	⊠ Yes	□ No	Page: 41-43
transp	ortation energy demand and single-occupancy vehicle use, and encouraging			Paragraph: Click or tap here to enter text.
	renewable or lower-emission energy sources for transportation?			Notes: Click or tap here to enter text.
A.	Does the plan promote a shift away from single-occupancy vehicle trips through strategies appropriate to the region? (Actions, objectives, or policies could include facilitation of rideshare, vanpool, car-sharing, or public transit initiatives; working with public transit providers and other stakeholders to identify and develop new public transit routes and promote full utilization of existing routes; efforts to develop or increase park-and-rides; enhancement of options such as rail and telecommuting; deployment of broadband to support remote services such as teleworking or telemedicine, education; intergovernmental cooperation; or assistance with grants related to any of the above, etc.)	⊠ Yes	□ No	Page: 41-42 Paragraph: Click or tap here to enter text. Notes: Transportation subsection. Goal 3 and its strategies and implementation.
В.	Does the plan promote a shift away from gas/diesel vehicles to electric or other non-fossil fuel transportation options through strategies appropriate to the region? (Actions, objectives, or policies could include developing a plan for preferred siting of charging infrastructure (ex. placement of fast or level two chargers), installing or promoting the installation of electric vehicle charging infrastructure, providing education and outreach to potential users, supporting electric and non-fossil fuel vehicle availability through outreach to vehicle dealers, etc.)	⊠ Yes	□ No	Page: 42-43 Paragraph: Click or tap here to enter text. Notes: Goal 5 and its strategies and implementation.
C.	Does the plan facilitate the development of walking and biking infrastructure through strategies appropriate to the region? (Actions, objectives, or policies could include studying, planning for, seeking funding for, or implementing improvements that encourage safe and convenient walking and biking; adopting a "Complete Streets" policy, etc.)	⊠ Yes	□ No	Page: 41-42 Paragraph: Click or tap here to enter text. Notes: Transportation subsection. Goal 3 and its strategies and implementation.
D.	Other (please use the notes section to describe additional approaches that your region is taking)	⊠ Yes	□ No □ N/A	Page: 42 Paragraph: Click or tap here to enter text.

			Notes: Goal 4: Increase region-based passenger rail
			trips and rail freight tonnage in the region.
8. Does your plan's energy element contain policies and objectives on patterns		□ No	Page: 41-42
and densities of land use likely to result in conservation of energy and climate			Paragraph: Click or tap here to enter text.
resilience?			Notes: Goal 3 and its strategies and implementation.
A. Does the plan include land use policies (and descriptions of current and		□ No	Page: 42 and Northwest Regional Plan p. 104-109
future land use categories) that demonstrate a commitment to reducing			Paragraph: Click or tap here to enter text.
sprawl and minimizing low-density development?			Notes: Goal 3 Strategies 5 and Implementation 5-7
(Actions, objectives, or policies could include promoting wastewater			supports compact development and discourages
infrastructure in planned growth areas, policies or zoning that require design			strip development by focusing on improving
features that minimize the characteristics of strip development [multiple			infrastructure and zoning for compact smart
stories, parking lot to the side or back of the store], requirements that			development, including specifically discouraging
development in those areas be connected by means other than roads and			sprawl. The Northwest Regional Plan also includes
cars, policies or zoning that limits conversion and fragmentation of forest			goals and policies encouraging smart growth,
blocks and impacts to primary agricultural soils, etc.)			planned growth areas, and limiting agricultural
			fragmentation.
B. Does the plan strongly prioritize development in compact, mixed-use		□ No	Page: 41-42, Regional Plan p. 104-109
centers when physically feasible and appropriate to the use of the			Paragraph: Click or tap here to enter text.
development, or identify steps to make such compact development more			Notes: Goal 3 and its Strategies and Implementation
feasible?			address compact development. Additionally more
(Actions, objectives, or policies could include promoting and assisting with			goals and policies on compact development can be
municipal participation in the state designation programs; facilitating the			found in the Regional Plan on pages 104-109.
exploration of water or sewage solutions that enable compact development;			
working with state agencies and local utilities to identify priority areas for			
EV charging, storage, and other resources to promote downtown economic			
and energy resilience; etc.)			
C. Other (please use the notes section to describe additional approaches that	☐ Yes	⊠ No	Page: Click or tap here to enter text.
your region is taking)			Paragraph: Click or tap here to enter text.
		N/A	Notes: Click or tap here to enter text.
9. Does your plan's energy element contain policies and objectives on the		□ No	Page: 44-46
development and siting of renewable energy, storage, and transmission and			Paragraph: Click or tap here to enter text.
distribution resources?			Notes: Goal 8 and its Strategies and
			Implementation.
A. Does the plan evaluate (estimates of or actual) generation from existing		□ No	Page: 24, 93
renewable energy generation in the region, and break this information out			Paragraph: Click or tap here to enter text.
by municipality?			Notes: Regional Electricity Generation Subsection
			and Figure 4.10. Appendix F.

D	Does the plan analyze generation potential, through the mapping exercise	⊠ Yes	□ No	Page: 77-87
В.	, , , , , , , , , , , , , , , , , , , ,	△ res	□ NO	•
	(see <i>Mapping</i> standards, below), from potentially suitable areas in the			Paragraph: Click or tap here to enter text.
	region, and break this information down by municipality?			Notes: Appendix C
C.		⊠ Yes	☐ No	Page: 48
	development to reasonably reach 2050 targets for renewable electric			Paragraph: Click or tap here to enter text.
	generation, based on population and energy resource potential (from			Notes: Figure 6.8
	potential resources identified in the <i>Mapping</i> exercise, below), accounting			
	for the fact that land may not be available due to private property			
	constraints, site-specific constraints, or grid-related constraints?			
D.	Does the plan ensure that any regional or local constraints (regionally or		□ No	Page: Click or tap here to enter text.
	locally designated resources or critical resources, from 12B and 12C under			Paragraph: Click or tap here to enter text.
	Mapping, below) do not prohibit or have the effect of prohibiting the			Notes: Click or tap here to enter text.
	provision of sufficient renewable energy to meet state, regional, or			
	municipal targets?			
E.	Does the plan include policies and objectives to accompany maps (could	⊠ Yes	☐ No	Page: 44-51
	include general siting guidelines), including policies and objectives to			Paragraph: Click or tap here to enter text.
	accompany any preferred, potential, and unsuitable areas for siting			Notes: Generation section, including Goal 8 and its
	generation (see 12 and 13 under <i>Mapping</i> , below)?			Strategies and Implementation.
F.	Does the plan prioritize maximizing renewable generation on preferred	⊠ Yes	☐ No	Page: 48
	locations (such as the categories outlined under 12E in the Mapping			Paragraph: 1
	standards, below)?		N/A	Notes: Click or tap here to enter text.
G.	Other (please use the notes section to describe additional approaches that	☐ Yes	⊠ No	Page: Click or tap here to enter text.
	your region is taking)			Paragraph: Click or tap here to enter text.
	7		N/A	Notes: Click or tap here to enter text.
10. Do	es your plan's energy element assess the potential equity impacts of the	⊠ Yes	□ No	Page: 13-15, Regional Plan 12-15, 39-40
	s and objectives included to meet standards 6-9?			Paragraph: Click or tap here to enter text.
-	n assessment could consider, for example, what communities will be most			Notes: Section III: Equity. Statement of Inclusion,
	ted by the policy or objective, the distribution of benefits and burdens related			action steps, tools. Equity section of Energy Chapter
	cific actions, whether actions will address existing inequities, or the extent to			of Regional Plan.
	communities were or will be consulted in the development of any programs or			3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3
action	, , , , ,			
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Mapping Standards

Act 174 requires plans to identify potential areas for the development and siting of renewable energy, storage, transmission, and distribution resources and areas that are unsuitable for siting those resources or particular categories or sizes of those resources. It furthermore requires that the standards address the

potential generation from the potential siting areas. Lastly, it requires that – in order to receive an affirmative determination – regional plans allow for the siting in the region of all types of renewable generation technologies.

The *Mapping* standards lay out a sequence of steps for planners to examine existing renewable resources and to identify potential (and preferred) areas for renewable energy development, and to identify likely unsuitable areas for development, by layering constraint map layers on to raw energy resource potential map layers. The maps should help regions visualize and calculate the potential generation from potential areas, and compare it with the 2025, 2035, and 2050 targets from the *Analysis and Targets* standards to get a sense of the scale and scope of generation that could be produced within the region to meet the region's needs. The PSD will provide additional guidance to accompany the standards that fleshes out the steps, layers, and standards more fully.

Plans must include maps that address all of the standards below, unless N/A is provided as an option, in which case a compelling reason why the standard is not applicable or relevant should be provided in the Notes column. Regions must develop their own maps, and to then break out the maps for their municipalities, who can use their region-provided maps to meet the municipal *Mapping* standards.

The map and the text describing the policies or rules used to construct the map, as well as the text describing specific policies applicable to map features, should be complementary. That should help ensure that any "land conservation measures and specific policies" that might be given substantial deference in the context of a particular project review under 30 V.S.A. § 248 are clearly identifiable in the text, should a map lack sufficient clarity or granularity regarding the area in which a project is proposed. Policy language must be clear, unqualified, and create no ambiguity in relation to the specific area and the type of permissible development.

Consistent with the Climate Action Plan and Act 171 of 2016, the 2022 update to the Act 174 standards adds standard 12F to emphasize the value of forest lands in sequestering and storing carbon. By the 2028 update to the standards, the Department expects to incorporate Vermont Conservation Design priority interior forest and connectivity blocks into the possible constraints in standard 12C.

11. Does the plan identify and map existing electric generation sources?	⊠ Yes	□ No	Page: 23-24, 80
Maps may depict generators of all sizes or just those larger than 15 kW, as long			Paragraph: Click or tap here to enter text.
as information on generators smaller than 15 kW is summarized and provided or			Notes: Existing Generation Facilities Map identifies
referenced elsewhere. It is expected that the best available information at the			all generator in the region greater than 15kW in size.
time of plan creation will be used. This information is available from the PSD.			Summary of all generation provided in Section IV.
12. Does the plan identify potential areas for the development and siting of	⊠ Yes	□ No	Page: 81-84
renewable energy resources and the potential generation from such generators			Paragraph: Click or tap here to enter text.
in the identified areas, taking into account factors including resource availability,			Notes: Solar, Wind, Hydro, and Woody Biomass
environmental constraints, and the location and capacity of electric grid			Maps
infrastructure?			
Maps should include the following (available from VCGI and ANR), and the			
resulting Prime and Secondary Resource Maps will together comprise "potential			
areas":			
A. Raw renewable potential analysis (wind and solar), using best available data	⊠ Yes	□ No	Page: 67-87
layers (including LiDAR as appropriate)			Paragraph: Click or tan here to enter text

			Notes: The maps use best available data from each data source identified in Appendix B. Appendix C contains the regional energy maps.
 B. Known constraints (signals likely, though not absolute, unsuitability for development based on statewide or local regulations or designated critical resources) to include: Vernal Pools from Vermont Center for Ecostudies (VCE; confirmed layers) DEC River Corridors FEMA Floodways State-significant Natural Communities Rare, Threatened, and Endangered Species National Wilderness Areas Class 1 and Class 2 Wetlands (VSWI and advisory layers) Regionally or Locally Identified Critical Resources If areas are constrained for the development of renewable energy due to the desire to protect a locally designated critical resource (whether a natural resource or a community-identified resource), then the land use policies applicable to other forms of development in this area must be similarly restrictive; for this category, policies must prohibit all permanent development (and should be listed in the Notes column). These areas should be subtracted from raw renewable energy resource potential maps to form Secondary Resource Maps 	⊠ Yes	□ No	Page: 47-48, 67-76, 77-87 Paragraph: Click or tap here to enter text. Notes: Known constraints and their role in the mapping process is explained in Section VI. Appendix B contains a list of each possible constraint and its data source. This includes a list of regionally identified resources which have been labelled "regional possible constraints". Appendix C contains the regional energy maps.
 C. Possible constraints (signals conditions that would likely require mitigation, and which may prove a site unsuitable after site-specific study, based on statewide or regional/local policies that are currently adopted or in effect), including but not limited to: Vernal Pools from VCE (potential and probable layers) Agricultural Soils FEMA Special Flood Hazard Areas Protected Lands (State fee lands and private conservation lands) Act 250 Agricultural Soil Mitigation areas Deer Wintering Areas The following features from ANR's Vermont Conservation Design: Interior Forest Blocks – Highest Priority Connectivity Blocks – Highest Priority 	⊠ Yes	□ No	Page: 47-48, 67-76, 77-87 Paragraph: Click or tap here to enter text. Notes: Possible constraints and their role in the mapping process is explained in Section VI. Appendix B contains a list of each possible constraint and its data source. This includes a list of regionally identified resources which have been labelled "regional possible constraints". Appendix C contains the regional energy maps.

	 Physical Landscape Blocks – Highest Priority Surface Water and Riparian Areas – Highest Priority Hydric Soils Regionally or Locally Identified Resources If locations are constrained for the development of renewable energy due to the desire to protect a locally designated resource (whether a natural resource or community-identified resource, like a viewshed), then the land use policies applicable to other forms of development must be similarly restrictive (and should be listed in the Notes column). These areas should be subtracted from Secondary Resource Maps to form Prime Resource Maps. 			
D.	Transmission and distribution resources and constraints, as well as transportation infrastructure. (Including three-phase distribution lines, known constraints from resources such as Green Mountain Power's solar map, known areas of high electric load, etc.)	⊠ Yes	□ No	Page: 77-87 Paragraph: Click or tap here to enter text. Notes: Appendix C: Regional Energy Maps. A full list of regional constraints is located in Appendix B.
E.	Preferred locations (specific areas or parcels) for siting a generator or a specific size or type of generator, accompanied by any specific siting criteria for these locations Narrative descriptions of the types of preferred areas in accompanying plan text are acceptable, though mapping of areas and especially specific parcels (to the extent they are known) is highly encouraged, to signal preferences to developers, particularly for locally preferred areas and specific parcels that do not qualify as a statewide preferred location under i. below. The locations identified as preferred must not be impractical for developing a technology with regard to the presence of the renewable resource and access to transmission/distribution infrastructure.	⊠ Yes	□ No □ N/A	Page: 48-49 Paragraph: Click or tap here to enter text. Notes: Preferred locations for solar generation facilities include the following: former landfill sites, brownfield sites, earth resource extraction sites (quarries and gravel pits), and areas that have already been developed like parking lots and rooftops.
	i. Statewide preferred locations such as rooftops (and other structures), parking lots, previously developed sites, brownfields, gravel pits, quarries, and Superfund sites. Note: These preferred locations align with the locations identified in the net metering rule 5.100. As of January 14, 2022 that rulemaking is currently active. Should the preferred locations identified in the rule change during that rulemaking, plans would be required to consider the updated preferred locations identified.	⊠ Yes	□ No □ N/A	Page: 48-49 Paragraph: Click or tap here to enter text. Notes: See above criteria.

ii. Other potential locally preferred locations For example, customer on- or near-site generation, economic development areas, unranked and not currently farmed agricultural soils, unused land near already developed infrastructure, locations suitable for large-scale biomass district heat or thermal-led cogeneration, potential locations for biogas heating and digesters, etc. These are particularly important to map if possible (with the input of municipalities), as "a specific location in a duly adopted municipal plan" is one way for a net metering project to qualify as being on a preferred site.	⊠ Yes	□ No □ N/A	Page: 39, 45-46 Paragraph: Click or tap here to enter text. Notes: The plan supports the creation of incentives for locating new renewable energy generation facilities in "prime areas" within a half-mile of three-phase distribution lines or electric transmission lines NRPC supports the development of biodigesters to the greatest extent possible in the region. The plan is supportive of future biomass or geothermal district heat facilities and identifies potential locations for district heating facilities.
F. Does the plan (a) evaluate whether forest blocks or habitat connectors identified pursuant to 24 V.S.A. § 4348a(a)(2)(F) [for regional plans] and 24 V.S.A. § 4382(a)(2)(D) [for municipal plans] should be treated as possible constraints, and (b) ensure that land conservation measures and specific policies established for the development and siting of renewable energy resources incorporates consideration of the evaluation undertaken in part (a)?	⊠ Yes	□ No □ N/A	Page: 67-76, 87 Paragraph: Click or tap here to enter text. Notes: Appendix B and Proposed Land Use Map
13. Does the plan identify areas that are unsuitable for siting renewable energy resources or particular categories or sizes of those resources? Either Yes or No ("No" if the plan chooses not to designate any areas as unsuitable) is an acceptable answer here. "Resources" is synonymous with "generators."	∀es ("Yes" for A and B must also be select ed below)	□ No	Page: 33, 49-50 Paragraph: Click or tap here to enter text. Notes: The plan establishes that "industrial and "commercial" wind facilities, which are defined in the plan as facilities with a tower height in excess of 100 feet tall, do not conform to the plan. This is due to the lack of suitable locations for facilities larger than this size in the region based on completed regional energy mapping. Additionally, NRPC establishes a framework for revisiting this issue on a regional level if a municipality, in the future, identifies a preferred location for an "industrial" or "commercial" wind facility.
A. Are areas identified as unsuitable for particular categories or sizes of generators consistent with resource availability and/or land use policies in the regional or municipal plan applicable to other types of land development (answer only required if "Yes" selected above, indicating unsuitable areas have been identified)? If areas are considered unsuitable for energy generation, then the land use policies applicable to other forms of development in this area with similar	⊠ Yes	☐ No☐ N/A (if no unsuit able	Page: Click or tap here to enter text. Paragraph: Click or tap here to enter text. Notes: Due to the lack of wind resource availability in the region, and existing land use policies in the regional plan (that apply to conventional land development), NRPC has determined that "industrial" and "commercial" wind facilities are

В.	Does the plan ensure that any regional or local constraints (regionally or locally designated resources or critical resources, from 12B-12C above)	areas are identified)	unsuitable for the region. Wind facilities of this scale would likely need to be located in areas that have known constrains including the Vermont Conservation Design Highest Priority Forest Blocks, municipally identified conservation and/or forest land use districts. These are also areas that generally contain steep slopes and wildlife habitat that are located a considerable distance from existing electric and transportation infrastructure. "Other types of land development" is generally not allowed in these areas due to the fact that these areas are included in the Forest Conservation Planning Area in the Northwest Regional Plan. In the Forest and Conservation Planning Area, land "should be protected from fragmentation and conversion" due to the fact that it includes "wetlands and floodplains, wildlife and scenic values in the case of uplands, or an overall low suitability for development based on soils, distance from roads, and other factors." Protection of these areas is furthered by policies in the plan that state the development in these areas need to be "small in scale and will not diminish the environmental value of the lands," and that development should only be allowed in these areas further than 1,000 feet from road centerlines "if it advances conservation goals." Another policy states that development in these areas needs to "not diminish the viability of agricultural or woodland operations, or fragment large continuous tracts of woodlands or wildlife habitat/corridors." The Natural Resources section of the Northwest Regional Plan also contains a policy that state that NRPC needs to "ensure that land development along prominent ridgelines and hilltops is designed to fit within the landscape and avoid undue adverse visual impacts." Page: 68-70
	lecally designated reservations or suitingly reservations from 12D 12C above.		Paragraph: Click or tap here to enter text.

identified are supported through data or studies, are consistent with the remainder of the plan, and do not include an arbitrary prohibition or interference with the intended function of any particular renewable resource size or type? Please explain in the Notes column.			Notes: NRPC identifies several regional constraints used to create the regional energy maps. These regional constraints are outlines and justified in Appendix B. Regionally designated constraints do not create an arbitrary prohibition or interference with the intended function of a particular renewable resource size or type as evidenced by the regional energy maps in Appendix C.
14. Does the plan allow for the siting in the region of all types of renewable generation technologies?	⊠ Yes	□ No	Page: 32-34, 48-50 Paragraph: Click or tap here to enter text. Notes: The plan does allow for the siting of all types of renewable generation within the region with some guidance provided regarding facility size (see answers above). The plan notes that it will be difficult to meet the generation targts of the plan without a mix of all generation types.
15. Has your region provided (or do you have a plan to provide) a breakout of the map product(s) above to your municipalities? Please explain your timeline for completing this task in the Notes column.	⊠ Yes	□ No	Page: 95 Paragraph: Click or tap here to enter text. Notes: NRPC will provide updated municipalized LEAP data by the end of 2024.